City vs. Mother Nature







Things that happen occasionally...

- Budget
- Special Events
- Hiring summer students
- Floods
- Other natural (or unnatural) events





What we strive for:

Don't do something for the first time more than once





What do we typically do?

- Rely on previous experiences and memories
- We're really good at working it out "on the fly"
- People have different opinions to offer
- People are willing to help where needed
- Have individual Work Instructions, but not an overall workflow map





This leads to...

- 1. Inconsistency and uncertainty in who is doing what, when
- 2. "Surprise" but people "Should have known"
- 3. High Risk of "loss of expertise" as people retire or leave

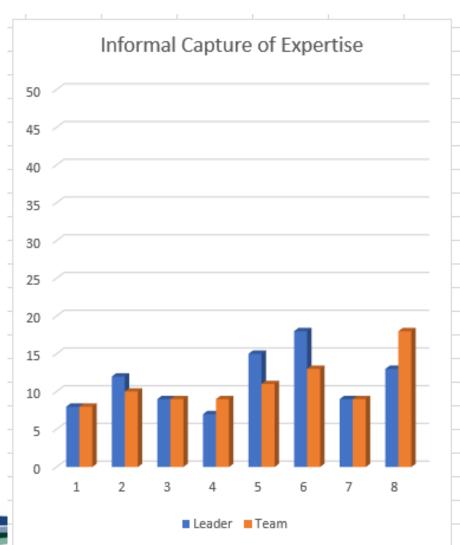


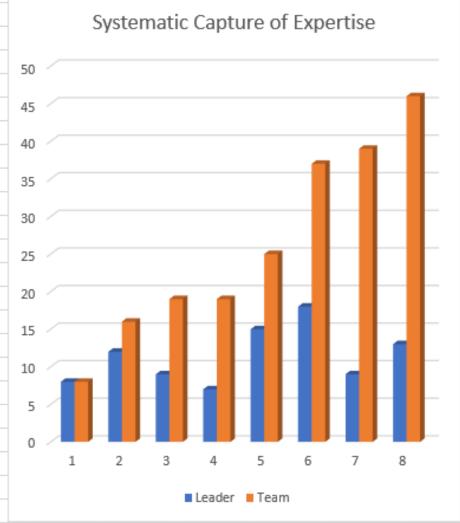


Do we compound our expertise?

- Blue represents the Leader's level of expertise,
- Orange represents the Team's collective expertise

→ The Blue is the same for both graphs (same leaders), but the Team's collective experience rises significantly with a systematic capture of expertise of the group





The Flood of 2018

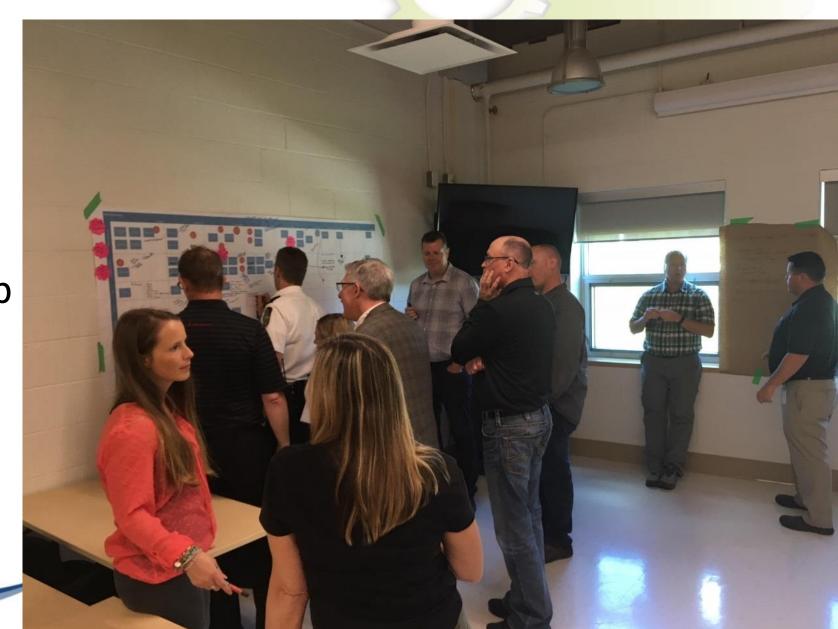






We pulled a team together

- Internal staff
- NB Power
- GNB EMO
- Amateur Radio Club
- Red Cross
- Salvation Army
- Others



The Team's Objective:

- Capture the expertise from a well run operation (Flood 2018), to be able to reapply it in future flood events
- Perform the same analysis for other events – ice storms, hurricanes, longterm power outages, a pandemic, ...

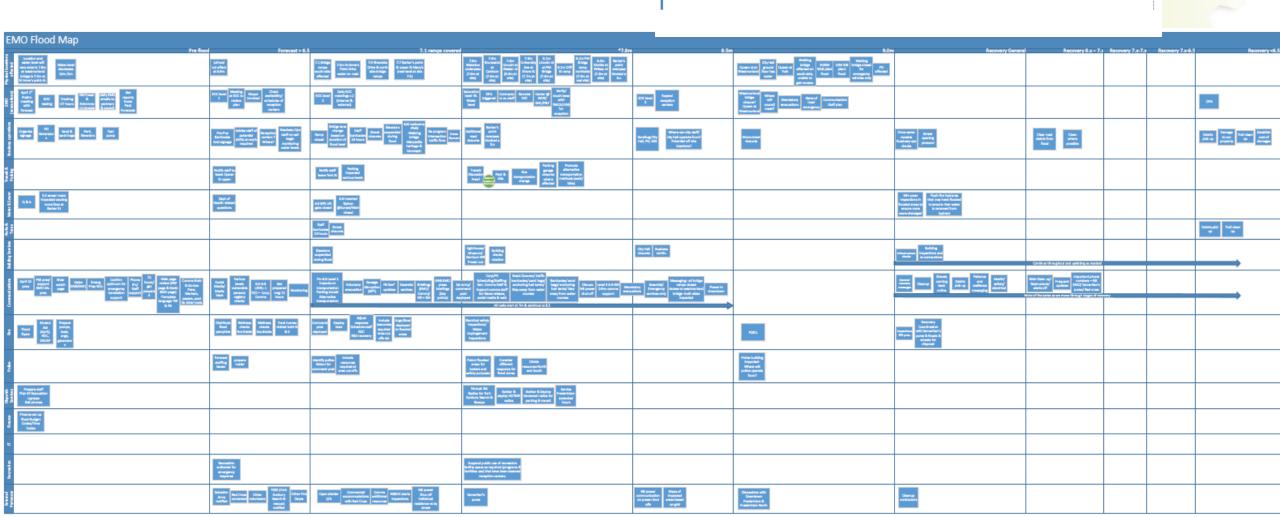




The Outcome

City of Fredericton

Flood Playbook 2018



W				
EN	10 Flood Map			
	Pre flood	Forecast > 6.5	7.1 ramps covered	
Physical Locations affected	Location and water level will vary what is 7.8m at westmorland bridge is 7.5m at St Anne's point dr. Water level decreases 1dm /km	LoFood Lot affect at 6.9m	7.1 Bridge ramps South side affected 7.5m St Anne's Point Drive water on road 7.5 Riverside Drive & north side bridge ramps 7.3 Riverside Drive & Lower St Mary's (real level at site ramps 7.3)	7.8m Brur Underpass (7.6m at site)
EMO (evacuations)	April 1st Prelim meeting with forecast Prelim forecast Prelim meeting with EOC Tracking testing OT hours NB Power & emails to partners partners nt Canada NB Power Evironme partners nt Canada Council Pack Forecasts	EOC level at EOC to review plan Meeting at EOC to review plan Mayor involved schedules of reception centers	EOC level 2 Daily EOC meetings x 2 (internal & external)	Saturation level VS. Water level
Roadway operations	Organize Sand & Park. Test Sand Sand Sand Sand Sand Sand Sand Sand	Pre-Pos Barricades And signage Advise staff of potential shifts on work required Reception centers ? Where? Where?	Bridge lane change based on duration of flood level Bridge lane change based on barricades closed flood level Closed Staff based on barricades closures flood level Street closures suspended during flood floo	Additional proad over dosures bloo
Transit & Parking		Notify staff to leave Queen St upper	Notify staff leave York St Parking impacted various levels	Transit Discussion Free?
Water & Sewer	Q & A impacted causing more flow at Barker St	Dept of Health related questions	6.8 Inverted Siphon gate closed ©Sunset/Main closed	
Parks & Trees			Staff barricades 24 hours	
Building Services			Elevators suspended during flood	Lighthouse/ Museum/ Garrison WR Power cut
ations	April 15 prep PSE pres/ support prep River SMO Pia. PSE pres/ GNB/EMO Prep W/c Confirm optimum for #'s/ get page & Static Comms Grab & Go box	Social Various Social levels 6.5-6.8 Get Media/ valperable LEVEL1 prepared	7m-8.6 Level 2 Impacts on Voluntary Sewage disruption FB live* Essential Briefings press Sa	Cor Schedulir Sen. Com

The Outcome "The Playbook"

Traffic Signal / Signing Changes

Prepared by: Jon Lewis (Traffic Engineer) - August 2018

When Regent on-ramp and Smythe on-ramp covered due to flooding:

- Reconfigure south end of WSB to allow for free-flow access from Queen Street (2 lanes onto Bridge from Regent / Queen intersection)
- Minimize green phase for thru traffic on Queen at Westmorland / Queen during all time periods
- Shorten Saunders phase at Westmorland / Saunders to minimum required for peds (5 second walk plus 10 second countdown)

When Regent off-ramp and Smythe off-ramp both covered due to flooding:

· Add police officer at Dundonald / Westmorland intersection to assist with heavy southbound

Fire Department

The model was forecast to hit > 6.5m

There was a social media blast of flood related information from brochures on April 16th. Fredericton Fire department delivered those pamphlets door to door in flood prone areas as river approached flood level.

Regular street checks were underway by April 26, ensuring FFD vehicles had access. Lower lying homes were check as well as flood waters covered the streets.

The water level increased to 7.1 -

Ramps are now covered for the Westmorland Street Bridge. On April 28, 2018 the City of Fredericton Command Post was mobilized at the request of the Emergency Operations Center to deal with requests for assistance from citizens affected by raising flood waters.

The Command Post unit was set up at the Fort Nashwaak Motel with the Special Operations unit, the FFD Marine Unit and a flat bottom boat (with truck) borrowed from the Parks and Trees division.

The duty roster consisted of two command staff (IC and a duty Officer) and a three-person marine unit, utilizing the flat bottom boat, the FFD Zodiac and vehicle 3085. Duty shifts were eight hours in length, starting at 0700 hrs, 1500 hrs and 2300 hrs with the IC starting one hour earlier on each shift. The IC operated under the call sign Flood Command and all command post operations were conducted on

Parking Preparation & Prot

Level 6.5 - 7.0m

Upper Queen Lot (Flooding begins to occur at 6.6m) Notify Long term and issue via mass email, advise to park at Frederick Sq. Notify officers of UQ pmonth cash sale passholders aren't directly contacted unless a vehicle is it water. Service center is supposed to get emergency daytime contact when happen. Sandwich board at lot entrance with signage indicating closure at Officer manning entrance from 7am-9am to inform people of alternate lorisk.

Level 7.0-7.5m

Upper Queen lot is fully flooded. When lot is fully flooded, no personnel a

York Street Carpark (flooding starts to occur at 7.5m) Notify long term and issue via mass email, advise to park at alternate location (Frederick Sq. Ea passes in Frederick Sq-East end. Block entrance preferably with R & S barr entrance to inform people of alternate location or advise parking at own r quickly here, towing sometimes required. Justice Dept. accesses their pro removing batteries from pay stations.

Other Events -- Ice Storm, Fire, Long-term Power Outage, ...

Majo	or Storm Event General	Major Storm Forecasted	EOC Activation Level 1	EOC Activation Level 2	EOC Activation Level 3	Recovery
All Staff	Scalif plan	Major Storm Forecasted		Remote services?	-EOC ACTIVATION ECVER 3	
(evacuations)	EDC Twelling Dully EMC Drawle to parties it is council.		Meeting @ Check resideality is the for COC-review glass to the chairs for potential reception centers	Tracking OT Diely EOC meetings 22 Department & Where can Chy Sarty Chy Lat goesnie Hout? Potential of the Boothest & Boot	Mandatory State of bool fraccardions energency	Onester Floatind Antidiocom
Roadway	FIE generatur			Street Saffing chosens of Saufine start of Saufine chosens bentcade 7 saffine or work start on call recyclind		Street opening protocol protocol position to being pick formers to control opening protocol possible protocol p
Transit & Parking						
Water 8 Sewer	Department of health related questions					
Parks & Trees						Debris pick Traff deen up up
Building Services				Suciness Controlly plan plan Controlly plan		
Communications	Links (MII) / 72 hours get Social Media- IMO grapured Media-blast			Executed Emergency services only executed an incident services only executed to the services of the services only executed to the services only executed to the services of the services only executed to the services of the services only executed to the services of th		General Chance Debth pide prices & Health & Web date to produce of the process of
ě	Adjust reponse- schedule self IDC, R & S recovery			POII's Command choice or whole is a blow side. Command Command Choice or whole is a blow side. Command Command Choice or whole is a blow side. Track house whole is a blow should it as a required at a real cut offs etc.		Recovery coordination with endemnal partners is 186 for disposal
Police			Forecast staff Prepare rout or	Police building Patrol areas Sentity police Impacted where to bottom 8 Balance for command operations? program operations?		
ServFredericton & Comm Center	Prepare mutual aid rader for York Gether & deploy Learned radios Scribury Search & 1001MF radios for parking & extended hours recover		Prepare staff Plan SF executation Laytop & phones			
Finance						
=						
Recreatio						
External Parteners	Stephen Moore contacts Salvetton Acres			NO Power communication on prower shut often powerful of the po		Cleanup contraction

What we found

- There is a lot of value in having the partners involved
- It's better to have the discussions shortly after the event
 - Focus on what worked well / repeatable
 - What can we tweak to smoothen / what was frustrating staff or customers?





What makes this work

- Right level of detail no work instructions required at this time (dump and document)
- Include "beyond normal" e.g. 9m flood
 - Talk about it before it happens
- Include everyone that touches it
 - It educates
 - You might be surprised what you learn
- These are GUIDELINES, not a hammer





Still work to do...

- Identified gaps of knowledge / indecision
- Identified "nice to know"
- Need to add more detail to the Playbook
- Work with External Partners

ioc	Check reception center availability schedules	
lecreation	Recreation activation for Emergency Response	
	7.1 Ramps Covered	
:OC	Dedicated E.S.S resource in EOC	
.00	Dedicated E.S.S resource in EOC	
:oc	Lack of duty officer	
oc	Lack of duty officer	

EOC FLOOD MAPPING – DISCUSSION NOTES

- SANDBAGS- Do we supply sandbags to the public? Every year? Not big cost, really need to follow GNB's lead. At what level do we make them available? Why some not others?
- COMMAND POSTS- Evaluate the Unit itself-> Functionality
 - Consider options Sea Can, retro-fit bus, new vehicle does it need to be self-motored?
 Locations/Timings (8am-8pm)

Need to design and submit for capital consideration for 2018/19 submission

3. BUDGET MONEY

sandbags, pumps etc should not come out of normal operational funds Marker for operating budget 2018/2019

4. DUTY OFFICERS ASSIGNED - put more courses on

-Stephen Moore to co-ordinate

- 5. REVIEW FORMS Duty officers need training on where to find them.
- ROAD CLOSURE NOTIFICATION (GIS?) I&I will host a Rapid Improvement Event around this (Dave Banks, Wayne Tallon, Mike W. Elaine, Stephen M, Transit, Brad C)
- 7. FLOOD DEBRIS PICK UP-When do we know we will pick up household/road flood debris?
 - -DFA contract
 - -Track costs

8. BARRICADE STAFFING & SAFETY

PURPOSE OF THE BARRICADE IS TO NOTIFY NOT TO BLOCK PEOPLE.

a) Closed vs. "No Through traffic.

Currently too many variations in signage (water over road, road closed to through traffic, road closed)



Our Results

- Heightened level of awareness throughout the organization
- Allows pre-planning prior to (and during) an event
- We move from being reactive to being proactive (and more and more proactive as we learn each year)





Final Steps

Plan, Do, CHECK, ADJUST

Follow-up in May 2019





Questions?



Wade.Kierstead@Fredericton.ca

City of Fredericton, New Brunswick Manager, Improvement and Innovation Lean Six Sigma Master Black Belt



